

Scalable Multi-Agent Reinforcement Learning with General Utilities

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Abstract— We study the scalable multi-agent reinforcement learning (MARL) with general utilities defined as nonlinear functions of the team’s long-term state-action occupancy measure. By exploiting the spatial correlation decay property of the network structure, the objective is to design a localized policy that depends only on states of each agent’s neighbors such that it does not require the full observability for each agent in team and its complexity does not depend on the entire state-action space size that scales exponentially in the number of agents. To this end, we propose a scalable decentralized policy gradient algorithm with shadow reward and localized policy that consists of three steps: (1) shadow reward estimation, (2) truncated shadow Q-function estimation, and (3) truncated policy gradient estimation and policy update. Our algorithm converges, with high probability, to ϵ -stationarity with the error term $\mathcal{O}\left(n\phi_2^{2\kappa} + \sum_{i \in \mathcal{N}} \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \phi_1^{2\kappa}\right)$ with $\tilde{\mathcal{O}}(\epsilon^{-2})$ samples, where $\phi_1, \phi_2 \in (0, 1)$, n is the number of agents, \mathcal{N} is the set of agents and \mathcal{N}_i^κ is the set of agents in the κ -hop neighborhood of agent i . This is the first result in the literature on multi-agent RL with general utilities that does not require the full observability.

I. INTRODUCTION

Many decision-making problems take a form beyond the classic cumulative reward, such as apprenticeship learning [1], diverse skill discovery [2], pure exploration [3], and state marginal matching [4], among others. Such problems can be abstracted as *reinforcement Learning (RL) with general utilities* [5], [6], which focus on finding a policy to maximize a nonlinear function of the induced state-action occupancy measure. It generalizes the standard RL in which the objective is only an inner product between the state-action occupancy measure induced by the policy and a policy-independent reward for each state-action pair.

Beyond the single agent RL, consider the multi-agent problem where different agents need to interact to obtain a favorable outcome by finding a decision policy that maximizes the global accumulation of all agent’s general utility. This setting captures a wide range of applications, e.g. epidemics [7], social networks [8], finance [9], intelligent transportation [10] and wireless communication networks [11]. Recently, [12] proposed a new mechanism for cooperation that allows agents to incorporate general utilities for multi-agent RL (MARL) with common payoffs among agents. To enable the decentralization of agents’ policies under general utilities, [12] defines local occupancy measure of each agent as a marginalization of the global occupancy measure, and it

defines the local general utility of the agent as an arbitrary function of its local occupancy measure. Based on these definitions, [12] derives a policy gradient-based algorithm, namely Decentralized Shadow Reward Actor-Critic, where each agent estimates its policy gradient based on local information and communications with its neighbors.

However, their approach assumes the full observability, i.e., each agent should have access to the global states and actions of the team. Such assumption has two limitations. First, it is expensive and sometimes impossible to communicate with all agents in the team when the size of the team is large. In addition, full observability also implies that the policy and critic networks in this approach depend on the global states and actions of the team, which may be a barrier to effective decentralized implementation in practice. Moreover, even if individual state and action spaces are often small, the size of global state and action spaces can be exponentially large in the number of agents, which can be fundamentally intractable for large numbers of agents [13].

To address these issues, we aim to develop a scalable algorithm for multi-agent RL with general utilities without the full observability assumption. Inspired by the localization idea proposed in [14], our work makes the following contributions:

- We derive a truncated policy gradient estimator using the shadow reward and the localized policy for MARL with general utilities. We further establish the approximation error of the proposed truncated policy gradient estimator based on the spatial correlation decay assumptions;
- We propose a decentralized/distributed policy gradient algorithm with shadow reward and localized policy that consists of three pieces: (1) shadow reward estimation, (2) truncated shadow Q-function estimation, and (3) truncated policy gradient estimation and policy update.
- We establish that, with high probability, our algorithm requires $\tilde{\mathcal{O}}(\epsilon^{-2})$ samples to achieve ϵ -stationarity with the error term $\mathcal{O}\left(n\phi_2^{2\kappa} + \sum_{i \in \mathcal{N}} \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \phi_1^{2\kappa}\right)$, where $\phi_1, \phi_2 \in (0, 1)$, n is the number of agents, \mathcal{N} is the set of agents, and \mathcal{N}_i^κ is the set of agents in the κ -hop neighborhood of agent i .

It is critical to note that the operating hypotheses we require for developing a localized algorithm for MARL are related to, but distinct from [14] in the following sense: we assume the transition dynamics and policies of all agents are globally correlated and the correlation satisfies a spatial decay property. In contrast, agents are considered to act on its own and their transitions are only affected by the nearest neighbors in [14].

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A. Notations

For a finite set \mathcal{S} , let $|\mathcal{S}|$ denote its cardinality and let $\text{TV}(\mu, \mu') := \sup_{A \subset \mathcal{S}} |\mu(A) - \mu'(A)|$ be the total variation distance between two probability distributions μ and μ' on \mathcal{S} . When the variable s follows the distribution ξ , we write it as $s \sim \xi$. Let $\mathbb{E}[\cdot]$ and $\mathbb{E}[\cdot | \cdot]$, respectively, denote the expectation and conditional expectation of a random variable. Let \mathbb{R} denote the set of real numbers. For vectors x and y , we use x^\top to denote the transpose of x and use $\langle x, y \rangle$ to denote the inner product $x^\top y$. We use the convention that $\|x\|_1 = \sum_i |x_i|$, $\|x\| := \|x\|_2 = \sqrt{\sum_i x_i^2}$, and $\|x\|_\infty = \max_i |x_i|$.

II. PROBLEM FORMULATION

Consider an infinite-horizon Markov Decision Process (MDP) over a finite state space \mathcal{S} and a finite action space \mathcal{A} with a discount factor $\gamma \in [0, 1)$. Let ξ be the initial distribution. A policy π is a function that specifies the decision rule of the agent, i.e., the agent takes action $a \in \mathcal{A}$ with probability $\pi(a|s)$ in state $s \in \mathcal{S}$. When action a is taken, the transition to the next state s' from state s follows the probability distribution $s' \sim \mathbb{P}(\cdot | s, a)$. In standard RL, the objective is to maximize the expected (discounted) cumulative reward, i.e.,

$$\max_{\pi} V^{\pi}(r) := \mathbb{E} \left[\sum_{k=0}^{\infty} \gamma^k r(s^k, a^k) \mid a^k \sim \pi(\cdot | s^k), s^0 \sim \xi \right], \quad (1)$$

where $r(\cdot, \cdot)$ denotes the reward function and the expectation is taken over all possible trajectories. The value function can also be written as $V^{\pi}(r) = \langle r, \lambda^{\pi} \rangle$, where λ^{π} is the *discounted state-action occupancy measure* defined as

$$\lambda^{\pi}(s, a) = \sum_{k=0}^{\infty} \gamma^k \mathbb{P}(s^k = s, a^k = a | \pi, s^0 \sim \xi), \quad \forall (s, a). \quad (2)$$

We consider a more general problem where the objective is to maximize a function of λ^{π} , namely

$$\max_{\pi} f(\lambda^{\pi}), \quad (3)$$

where $f : \mathbb{R}^{|\mathcal{S}| \times |\mathcal{A}|} \rightarrow \mathbb{R}$ can be a possibly nonlinear function. Such an objective arises in many RL problems. For instance, in apprenticeship learning [1], the objective can be $f(\lambda^{\pi}) = -\text{dist}(\lambda^{\pi}, \lambda_e)$, where λ_e corresponds to the expert demonstration and $\text{dist}(\cdot, \cdot)$ can be any distance function. In maximum entropy exploration [3], $f(\cdot)$ refers to the entropy function such that $f(\lambda^{\pi}) = -\sum_s d^{\pi}(s) \log d^{\pi}(s)$, where $d^{\pi}(s) = (1 - \gamma) \sum_a \lambda^{\pi}(s, a)$ is the discounted state occupancy measure.

In this work, we study the decentralized version of problem (3), where the system is decentralized among a network of agents associated with a graph $\mathcal{G} = (\mathcal{N}, \mathcal{E})$ (not densely connected). The vertex set $\mathcal{N} = \{1, 2, \dots, n\}$ denotes the set of n agents and the edge set \mathcal{E} prescribes the communication links among agents. Let $d(i, j)$ be the distance between agents i and j on \mathcal{G} , defined as the length of the shortest path between them. For $\kappa \geq 0$, we define $\mathcal{N}_i^{\kappa} = \{j \in \mathcal{N} | d(i, j) \leq \kappa\}$ as the set of agents in the neighborhood of radius κ of agent i , with the shorthand notations $\mathcal{N}_{-i}^{\kappa} := \mathcal{N} \setminus \mathcal{N}_i^{\kappa}$ and

$-i := \mathcal{N} \setminus \mathcal{N}_i^0 = \mathcal{N} \setminus \{i\}$. The details of the decentralization are as follows:

a) *Space Decomposition*: The global state and action spaces are the product of local spaces, i.e., $\mathcal{S} = \mathcal{S}_1 \times \mathcal{S}_2 \times \dots \times \mathcal{S}_n$, $\mathcal{A} = \mathcal{A}_1 \times \mathcal{A}_2 \times \dots \times \mathcal{A}_n$, meaning that for every $s \in \mathcal{S}$ and $a \in \mathcal{A}$, we can write $s = (s_1, s_2, \dots, s_n)$ and $a = (a_1, a_2, \dots, a_n)$. For each subset $\mathcal{N}' \subset \mathcal{N}$, we use $(s_{\mathcal{N}'}, a_{\mathcal{N}'})$ to denote the state-action pair for agents in \mathcal{N}' . We assume that each agent has direct access to its own states and actions while accessing other agents' information requires communications.

b) *Transition Decomposition*: Given the current global state s and action a , the local states in the next period are independently generated, i.e., $\mathbb{P}(s'|s, a) = \prod_{i \in \mathcal{N}} \mathbb{P}_i(s'_i | s, a)$, $\forall s' \in \mathcal{S}$, where \mathbb{P}_i denotes the local transition probability.

c) *Policy Factorization*: The global policy can be decomposed as $\pi(a|s) = \prod_{i \in \mathcal{N}} \pi^i(a_i | s)$, $\forall (s, a)$, i.e., given global state s , each agent i acts independently according to its local policy π^i . For the policy parameterization, we assume that the local policy of agent i is parameterized by θ_i , and therefore one can write $\pi(a|s) = \pi_{\theta}(a|s) = \prod_{i \in \mathcal{N}} \pi_{\theta_i}^i(a_i | s)$, where $\theta = (\theta_1, \theta_2, \dots, \theta_n) \in \Theta$ is the global parameter.

d) *Local Utility*: For each agent i , define its *local discounted state-action occupancy measure* as

$$\lambda_i^{\pi}(s_i, a_i) = \sum_{k=0}^{\infty} \gamma^k \mathbb{P}(s_i^k = s_i, a_i^k = a_i | \pi, s^0 \sim \xi), \quad \forall (s_i, a_i), \quad (4)$$

which can be viewed as the marginalization of the global occupancy measure, i.e., $\lambda_i^{\pi}(\hat{s}_i, \hat{a}_i) = \sum_{s_i = \hat{s}_i, a_i = \hat{a}_i} \lambda^{\pi}(s, a)$. Then, the global utility function $f(\cdot)$ can be written as the average of local utility functions, i.e., $f(\lambda^{\pi}) = 1/n \times \sum_{i \in \mathcal{N}} f_i(\lambda_i^{\pi})$, where $f_i : \mathbb{R}^{|\mathcal{S}_i| \times |\mathcal{A}_i|} \rightarrow \mathbb{R}$ is a function of the local occupancy measure λ_i^{π} and is private to agent i . Thus, under the parameterization π_{θ} , problem (3) can be rewritten as

$$\max_{\theta \in \Theta} F(\theta), \quad \text{where } F(\theta) := f(\lambda^{\pi_{\theta}}) = \frac{1}{n} \cdot \sum_{i \in \mathcal{N}} f_i(\lambda_i^{\pi_{\theta}}). \quad (5)$$

Finally, we remark that, by choosing all $f_i(\cdot)$ to be linear, (5) reduces to standard MARL, where each agent i is associated with a local reward function $r_i : \mathcal{S}_i \times \mathcal{A}_i \rightarrow \mathbb{R}$ and the global reward is defined as $r(s, a) := 1/n \times \sum_{i \in \mathcal{N}} r_i(s_i, a_i)$.

III. TRUNCATED POLICY GRADIENT ALGORITHM WITH SHADOW REWARD

In RL with cumulative reward, the *policy gradient theorem* [15] applies to computing the gradient of the value function:

$$\begin{aligned} \nabla_{\theta} V^{\pi_{\theta}}(r) &= \frac{1}{1 - \gamma} \mathbb{E}_{s \sim d^{\pi_{\theta}}, a \sim \pi_{\theta}(\cdot | s)} [\psi_{\theta}(a|s) \cdot Q^{\pi_{\theta}}(r; s, a)], \\ &= \mathbb{E} \left[\sum_{k=0}^{\infty} \gamma^k \psi_{\theta}(a^k | s^k) \cdot Q^{\pi_{\theta}}(r; s^k, a^k) \mid \pi, s^0 \sim \xi \right], \end{aligned} \quad (6)$$

where $\psi_{\theta}(\cdot) := \nabla_{\theta} \log \pi_{\theta}(\cdot)$ denotes the score function, and $Q^{\pi}(r; s, a)$ is the state-action value function (Q-function) under reward $r(\cdot, \cdot)$, defined as

$$Q^{\pi}(r; s, a) = \mathbb{E} \left[\sum_{k=0}^{\infty} \gamma^k r(s^k, a^k) \mid \pi, s^0 = s, a^0 = a \right]. \quad (7)$$

However, for objective (5) with general utilities, this elegant result no longer holds. Instead, we have the following lemma.

Lemma 1. *For every policy π_θ , it holds that*

$$\nabla_\theta F(\theta) = \frac{1}{1-\gamma} \mathbb{E}_{s \sim d^{\pi_\theta}, a \sim \pi_\theta(\cdot|s)} \left[\psi_\theta(a|s) \cdot Q_f^{\pi_\theta}(s, a) \right], \quad (8)$$

where $Q_f^{\pi_\theta}(\cdot, \cdot) := Q^{\pi_\theta}(r^{\pi_\theta}; \cdot, \cdot)$ is the shadow Q-function and $r^{\pi_\theta} := \nabla_{\lambda} f(\lambda^{\pi_\theta}) \in \mathbb{R}^{|\mathcal{S}| \times |\mathcal{A}|}$ is the shadow reward associated with policy π_θ .

Proof. For value functions with cumulative reward, we observe the relation $\nabla_\theta V^{\pi_\theta}(r) = \nabla_\theta \langle r, \lambda^{\pi_\theta} \rangle = \langle r, \nabla_\theta \lambda^{\pi_\theta} \rangle$. Thus, by the chain rule, we have that

$$\nabla_\theta F(\theta) = \nabla_\theta f(\lambda^{\pi_\theta}) = \langle \nabla_\lambda f(\lambda^{\pi_\theta}), \nabla_\theta \lambda^{\pi_\theta} \rangle = \nabla_\theta V^{\pi_\theta}(r^{\pi_\theta}), \quad (9)$$

which completes the proof by the policy gradient theorem. \square

In the decentralized formulation (5), for each agent i , let $r_i^{\pi_\theta} := \nabla_{\lambda_i} f_i(\lambda_i^{\pi_\theta}) \in \mathbb{R}^{|\mathcal{S}_i| \times |\mathcal{A}_i|}$ be the local shadow reward, which only depends on the local state and action for a given policy π_θ , and we define the local shadow Q-function as $Q_i^{\pi_\theta}(s, a) := Q^{\pi_\theta}(r_i^{\pi_\theta}; s, a)$. Then, it is clear that $r^{\pi_\theta} = 1/n \times \sum_{i \in \mathcal{N}} r_i^{\pi_\theta}$ and $Q_f^{\pi_\theta}(s, a) = 1/n \times \sum_{i \in \mathcal{N}} Q_i^{\pi_\theta}(s, a)$, and the gradient of $F(\theta)$ with respect to agent i 's local parameter θ_i can be written as

$$\nabla_{\theta_i} F(\theta) = \frac{1}{1-\gamma} \mathbb{E}_{s \sim d^{\pi_\theta}, a \sim \pi_\theta(\cdot|s)} \left[\psi_{\theta_i}(a_i|s) \cdot \frac{1}{n} \sum_{j \in \mathcal{N}} Q_j^{\pi_\theta}(s, a) \right], \quad (10)$$

where we use the policy factorization to derive that $\nabla_{\theta_i} \log \pi_\theta(a|s) = \nabla_{\theta_i} \log \pi_{\theta_i}^i(a_i|s) =: \psi_{\theta_i}(a_i|s)$, and we refer to $\psi_{\theta_i}(\cdot|s)$ as the local score function. Thus, updating the local parameter θ_i with the gradient (10) requires knowing the global state s and the shadow Q-functions of all agents, which can be inefficient in large networks due to the communication cost. In the remainder of the section, we show that an accurate gradient estimator can be designed for all agents while only local communications with neighbors are required under some correlation decay assumptions.

A. Spatial Correlation Decay Assumptions

Following [16], we assume that a form of correlation decay property holds for the transition probability [17], [18].

Assumption 1. *For a matrix $M \in \mathbb{R}^{n \times n}$ whose (i, j) entry is defined as*

$$M_{ij} = \sup \text{TV} \left(\mathbb{P}_i(\cdot|s_j, s_{-j}, a_j, a_{-j}), \mathbb{P}_i(\cdot|s'_j, s_{-j}, a'_j, a_{-j}) \right), \quad (11)$$

$s_j, a_j, s'_j, a'_j, s_{-j}, a_{-j}$

assume that there exists $\beta \geq 0$ such that

$$\max_{i \in \mathcal{N}} \sum_{j \in \mathcal{N}} e^{\beta d(i,j)} M_{ij} \leq \rho, \quad (12)$$

with $\rho < 1/\gamma$, where γ is the discount factor.

By definition, the element M_{ij} characterizes the maximum level of impact of agent j 's state and action on the local transition probability of agent i . Then, Assumption 1 mainly requires that such impacts decrease exponentially with respect

to the distance between agents. Such a decay is usually typical in engineered systems with large networks, e.g., in wireless communication where the strength of signals decreases exponentially with the distance [19].

In addition to the transition probability, we also require that the spatial decay property hold for the local score function $\psi_{\theta_i}(a_i|s) = \nabla_{\theta_i} \log \pi_{\theta_i}^i(a_i|s)$.

Assumption 2. *Assume that there exist $c_1 \geq 0$ and $\phi_1 \in (0, 1)$ such that, $\forall \theta \in \Theta, \forall i \in \mathcal{N}$, the score function $\psi_{\theta_i}(\cdot|s)$ satisfies*

$$\sup_{s, s'_{\mathcal{N}_i^\kappa}} \text{TV} \left(\psi_{\theta_i}(\cdot|s_{\mathcal{N}_i^\kappa}, s_{\mathcal{N}_i^c}), \psi_{\theta_i}(\cdot|s_{\mathcal{N}_i^\kappa}, s'_{\mathcal{N}_i^c}) \right) \leq c_1 \phi_1^\kappa. \quad (13)$$

Namely, Assumption 2 encodes that the local score function of agent i is exponentially less sensitive to the states of agents outside the κ -neighborhood \mathcal{N}_i^κ of agent i . Taken together, these dependencies on agents policies and transition models alleviate computationally burdensome and practically intractable communication requirements imposed by global observability that are common in MARL. The manner in which this alleviation occurs is formally defined in the following subsection.

B. Spatial Correlation Decay of Q-functions

We first introduce the notion of *exponential decay* for Q-functions [14], which is a form of correlation decay property.

Definition 1. *For $c \geq 0$ and $\phi \in (0, 1)$, the (c, ϕ) -exponential decay property holds if, for every policy π_θ , agent i , and state-action pairs $(s, a), (s', a') \in \mathcal{S} \times \mathcal{A}$ with $s_{\mathcal{N}_i^\kappa} = s'_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa} = a'_{\mathcal{N}_i^\kappa}$, the local shadow Q-function satisfies*

$$\left| Q_i^{\pi_\theta}(s, a) - Q_i^{\pi_\theta}(s', a') \right| \leq c \phi^\kappa. \quad (14)$$

Similar to Assumption 2, the exponential decay property holds when the dependency of each agent's local shadow Q-function on other agents' states and actions exponentially decreases with respect to their distances. Observe that this decay model is very common in models of networked communications that arise in wireless systems [19], [20].

Motivated by [14] and [18], for every i , we define $\widehat{Q}_i^{\pi_\theta} : \mathcal{S}_{\mathcal{N}_i^\kappa} \times \mathcal{A}_{\mathcal{N}_i^\kappa} \rightarrow \mathbb{R}$ to be agent i 's κ -truncated estimator for its shadow Q-function $Q_i^{\pi_\theta}$, depending only on the states and actions of the neighborhood \mathcal{N}_i^κ :

$$\widehat{Q}_i^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) := \sum_{s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^c}} w_i(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}; s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^c}) \cdot Q_i^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^c}), \quad (15)$$

where w_i is an arbitrary non-negative weight vector such that $\sum_{s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^c}} w_i(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}; s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^c}) = 1$ for all possible pairs $(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa})$. That is, the estimator $\widehat{Q}_i^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa})$ can be viewed as an approximate of the true shadow Q-function $Q_i^{\pi_\theta}(s, a)$ by taking arbitrary values for $(s_{\mathcal{N}_i^c}, a_{\mathcal{N}_i^c})$. Compared with $Q_i^{\pi_\theta}$, $\widehat{Q}_i^{\pi_\theta}$ depends on much smaller state and action spaces, and it is thus easy to estimate and store. We remark that although $\widehat{Q}_i^{\pi_\theta}$ has dependency on w_i , we omit this dependency in our notations since the value of w_i is irrelevant to the analysis.

When the (c, ϕ) -exponential decay property holds for Q-functions, it can be intuitively understood that the accuracy of this approximation has the order $\mathcal{O}(\phi^\kappa)$. The following proposition shows that, when Assumption 1 holds and the shadow reward is universally bounded, the exponential decay property is satisfied. We are thus capable of proving that $\widehat{Q}_i^{\pi_\theta}$ is a satisfactory approximation of $Q_i^{\pi_\theta}$.

Lemma 2. *Suppose that Assumption 1 holds and there exists $M_f > 0$ such that $\|\nabla_{\lambda_i} f_i(\lambda_i^{\pi_\theta})\|_\infty \leq M_f$, $\forall i \in \mathcal{V}, \theta \in \Theta$. Then, (I) the (c_2, ϕ_2) -exponential decay property holds for Q-functions with $(c_2, \phi_2) = \left(\frac{2\gamma\rho M_f}{1-\gamma\rho}, e^{-\beta}\right)$, (II) the κ -truncated estimator satisfies $\sup_{s,a} |\widehat{Q}_i^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) - Q_i^{\pi_\theta}(s, a)| \leq c_2 \phi_2^\kappa$.*

Under the bounded gradient assumption, we can treat the shadow Q-functions as standard Q-functions with bounded reward functions. We refer the reader to [16] for the proof of part (I) in Lemma 2. Then, part (II) follows directly from the definition of the exponential decay property.

We note that the set of all possible state-action occupancy measures forms a convex polytope in $\mathbb{R}^{|\mathcal{S}| \times |\mathcal{A}|}$ and is therefore a compact set. Thus, requiring the existence of $M_f > 0$ in Lemma 2 is not a restrictive assumption and it naturally holds if the gradient $\nabla_\lambda f(\lambda)$ is a continuous mapping on the set of occupancy measures. We additionally remark that a faster rate of the exponential decay property may be proved under extra assumptions, e.g., mixing properties of the underlying Markov chain [14].

C. Truncated Policy Gradient Estimator

In this section, we introduce how spatial correlation decay assumptions and the exponential decay property can help design scalable algorithms.

As mentioned earlier, the major challenge in employing the exact policy gradient (10) comes from obtaining the global states and the local shadow Q-functions of all agents, which may incur high costs in large networks. Instead, we consider the following truncated policy gradient estimator:

$$\widehat{g}_i(\pi_\theta) = \frac{1}{1-\gamma} \mathbb{E}_{s \sim d^{\pi_\theta}, a \sim \pi_\theta(\cdot|s)} \left[\widehat{\psi}_{\theta_i}(a_i | s_{\mathcal{N}_i^\kappa}) \cdot \frac{1}{n} \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \right], \quad (16)$$

where $\widehat{\psi}_{\theta_i}(a_i | s_{\mathcal{N}_i^\kappa})$ is the κ -truncated estimator for the true score function $\psi_{\theta_i}(a_i | s)$, defined similarly as the κ -truncated Q-function (15), i.e., taking arbitrary values for $s_{\mathcal{N}_i^\kappa}$. Compared to the true policy gradient (10), the estimator $\widehat{g}_i(\pi_\theta)$ replaces the score function and local Q-functions with their κ -truncated estimators. Furthermore, it only uses the truncated Q-functions of agents in \mathcal{N}_i^κ . In the next proposition, we evaluate the approximation error of $\widehat{g}_i(\pi_\theta)$.

Proposition 1. *Let Assumptions 1 and 2 hold. Suppose that there exist $M_f, M_\psi > 0$ such that $\|\nabla_{\lambda_i} f_i(\lambda_i^{\pi_\theta})\|_\infty \leq M_f$ and $\|\psi_{\theta_i}(a_i | s)\| \leq M_\psi$, $\forall i \in \mathcal{N}, (s, a) \in \mathcal{S} \times \mathcal{A}, \theta \in \Theta$. Then, for*

all $i \in \mathcal{N}, \theta \in \Theta$, we have that

$$\|\widehat{g}_i(\pi_\theta) - \nabla_{\theta_i} F(\theta)\| \leq \frac{c_1 \phi_1^\kappa |\mathcal{N}_i^\kappa| M_f}{n(1-\gamma)^2} + \frac{c_2 \phi_2^\kappa M_\psi}{1-\gamma}. \quad (17)$$

Proof. In this proof, we write $\mathbb{E}_{s \sim d^{\pi_\theta}, a \sim \pi_\theta(\cdot|s)}$ simply as \mathbb{E} . The difference term can be decomposed as

$$\begin{aligned} & n(1-\gamma) [\widehat{g}_i(\pi_\theta) - \nabla_{\theta_i} F(\theta)] \\ &= \mathbb{E} \left[\underbrace{\left(\widehat{\psi}_{\theta_i}(a_i | s_{\mathcal{N}_i^\kappa}) - \psi_{\theta_i}(a_i | s) \right) \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa})}_{E_1} \right] \\ &+ \mathbb{E} \left[\underbrace{\psi_{\theta_i}(a_i | s) \left(\sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) - \sum_{j \in \mathcal{N}} Q_j^{\pi_\theta}(s, a) \right)}_{E_2} \right]. \end{aligned} \quad (18)$$

By Assumption 2 and the boundedness of the shadow reward, the first term can be bounded as

$$\|E_1\| \leq c_1 \phi_1^\kappa \cdot |\mathcal{N}_i^\kappa| \cdot \frac{M_f}{1-\gamma}, \quad (19)$$

where we use the fact that $|Q^{\pi_\theta}(r; s, a)| \leq \|r\|_\infty / (1-\gamma)$. For the term E_2 , we can further write that

$$\begin{aligned} E_2 &= \mathbb{E} \left[\psi_{\theta_i}(a_i | s) \sum_{j \in \mathcal{N}} \left(\widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) - Q_j^{\pi_\theta}(s, a) \right) \right] \\ &- \mathbb{E} \left[\psi_{\theta_i}(a_i | s) \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \right]. \end{aligned} \quad (20)$$

Now, we show that the second term above is actually 0. Indeed, for given $s \in \mathcal{S}$, one can write:

$$\begin{aligned} & \mathbb{E}_{a \sim \pi_\theta(\cdot|s)} \left[\psi_{\theta_i}(a_i | s) \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \right] \\ &= \sum_a \prod_{k \in \mathcal{N}} \pi_{\theta_k}^k(a_k | s) \cdot \frac{\nabla_{\theta_i} \pi_{\theta_i}^i(a_i | s)}{\pi_{\theta_i}^i(a_i | s)} \cdot \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \\ &= \sum_a \prod_{k \neq i} \pi_{\theta_k}^k(a_k | s) \cdot \nabla_{\theta_i} \pi_{\theta_i}^i(a_i | s) \cdot \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \\ &= \sum_{a_i} \left[\sum_{a_i} \nabla_{\theta_i} \pi_{\theta_i}^i(a_i | s) \right] \cdot \prod_{k \neq i} \pi_{\theta_k}^k(a_k | s) \cdot \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa}) \\ &= 0, \end{aligned} \quad (21)$$

where we expand the expectation and the score function in the first equality. The third equality holds since $j \in \mathcal{N}_i^\kappa$ implies $i \in \mathcal{N}_j^\kappa$, and thus the summation $\sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_j^{\pi_\theta}(s_{\mathcal{N}_j^\kappa}, a_{\mathcal{N}_j^\kappa})$ is irrelevant to a_i . Finally, the last equality is due to $\sum_{a_i} \nabla_{\theta_i} \pi_{\theta_i}^i(a_i | s) = \nabla_{\theta_i} \left[\sum_{a_i} \pi_{\theta_i}^i(a_i | s) \right] = \nabla_{\theta_i} 1 = 0$.

Therefore, it holds that

$$\|E_2\| \leq M_\psi \cdot n \cdot c_2 \phi_2^\kappa, \quad (22)$$

where we use Lemma 2 to bound the difference between the truncated Q-functions and true Q-functions. Together with (18) and (19), this completes the proof. \square

Proposition 1 shows that, the accuracy of the truncated gradient estimator has the order $\mathcal{O}(\phi_1^\kappa + \phi_2^\kappa)$, which decreases

Algorithm 1 Decentralized Policy Gradient Algorithm With Shadow Reward and Localized Policy

- 1: **Input:** Initial policy θ^0 ; initial distribution ξ ; communication radius κ ; step-sizes $\{\eta_\theta^t\}$; batch sizes B ; episode lengths H .
- 2: **for** iteration $t = 0, 1, 2, \dots$ **do**
- 3: Sample B trajectories $\tau = \{(s^0, a^0), \dots, (s^{H-1}, a^{H-1})\}$ with length H , under policy π_{θ^t} , initial distribution ξ . Collect them as batch \mathcal{B}_t .
- 4: Each agent i estimates its local occupancy measure $\lambda_i^{\pi_{\theta^t}}$ through

$$\tilde{\lambda}_i^t = \frac{1}{B} \sum_{\tau \in \mathcal{B}_t} \sum_{k=0}^{H-1} \gamma^k \cdot \mathbf{e}_i(s_i^k, a_i^k) \in \mathbb{R}^{|S_i| \times |A_i|}, \quad (23)$$

and computes the empirical shadow reward $\tilde{r}_i^t = \nabla_{\lambda_i} f_i(\tilde{\lambda}_i^t)$.

- 5: Each agent i communicate with its neighborhood \mathcal{N}_i^κ and estimate the truncated Q-function under \tilde{r}_i^t , denoted as \tilde{Q}_i^t .
- 6: Each agent i shares \tilde{Q}_i^t with its neighborhood \mathcal{N}_i^κ and estimate the truncated policy gradient through

$$\tilde{g}_i^t = \frac{1}{B} \sum_{\tau \in \mathcal{B}_t} \left[\sum_{k=0}^{H-1} \gamma^k \hat{\psi}_{\theta^t}(a_i^k | s_{\mathcal{N}_i^\kappa}^k) \cdot \frac{1}{n} \sum_{j \in \mathcal{N}_i^\kappa} \tilde{Q}_i^t(s_{\mathcal{N}_j^\kappa}^k, a_{\mathcal{N}_j^\kappa}^k) \right]. \quad (24)$$

- 7: Each agent i updates the policy through

$$\theta_i^{t+1} = \theta_i^t + \eta_\theta^t \cdot \tilde{g}_i^t. \quad (25)$$

- 8: **end for**
-

along with the communication radius κ . Thus, it indicates a feasible direction to reduce the communication of agents to their κ -neighborhoods.

D. Algorithm Design

In this section, we present our method, Decentralized Policy Gradient Algorithm with Shadow Reward, for solving problem (5). The algorithm, summarized in Algorithm 1, consists of the following elements:

a) Shadow Reward Estimation (lines 3-4): In the beginning of each iteration t , the current policy is simulated to generate a batch of B trajectories with length H . Then, using local state-action information, each agent i forms an estimation $\tilde{\lambda}_i^t$ for its local occupancy measure through (23), where we define $\mathbf{e}_i(s_i, a_i) \in \mathbb{R}^{|S_i| \times |A_i|}$ as a vector with its (s_i, a_i) -th entry equal to one and other entries equal to zero. Finally, the empirical shadow reward is computed via $\tilde{r}_i^t = \nabla_{\lambda_i} f_i(\tilde{\lambda}_i^t)$.

b) Truncated Shadow Q-function Estimation (line 5): In the next stage, each agent i takes \tilde{r}_i^t as their reward function (pretending that to be the true shadow reward) and communicates with its neighborhood \mathcal{N}_i^κ to estimate the truncated shadow Q-function \tilde{Q}_i^t . We do not specify

the estimation process and allow the use of any existing approach for Q-function evaluation as long as it satisfies the error bound required for the theoretical analysis in Section IV (see Assumption 5). For example, one can use the Temporal difference (TD) learning [21], which is a model-free method for estimating the Q-function. In TD-learning, all agents iteratively update their estimations along a common trajectory $\tau = \{(s^0, a^0), \dots, (s^{H-1}, a^{H-1})\}$ under policy π_{θ^t} . For every new global state-action pair (s^k, a^k) , the TD-learning updates the current estimation \tilde{Q}_i^t through

$$\tilde{Q}_i^t(s_{\mathcal{N}_i^\kappa}^{k-1}, a_{\mathcal{N}_i^\kappa}^{k-1}) \leftarrow (1 - \eta_Q^{k-1}) \tilde{Q}_i^t(s_{\mathcal{N}_i^\kappa}^{k-1}, a_{\mathcal{N}_i^\kappa}^{k-1}) + \eta_Q^{k-1} [\tilde{r}_i^t(s_i^{k-1}, a_i^{k-1}) + \gamma \tilde{Q}_i^t(s_{\mathcal{N}_i^\kappa}^k, a_{\mathcal{N}_i^\kappa}^k)], \quad (26a)$$

$$\tilde{Q}_i^t(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) \leftarrow \tilde{Q}_i^t(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) \quad \text{for } (s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) \neq (s_{\mathcal{N}_i^\kappa}^{k-1}, a_{\mathcal{N}_i^\kappa}^{k-1}), \quad (26b)$$

where $\{\eta_Q^k\}$ are the learning step-sizes. As shown in [14, Theorem 5], the above procedure exhibits an error rate of $\mathcal{O}(1/\sqrt{H})$ under a local exploration assumption. Together with the error induced by the empirical shadow reward, this implies $\|\tilde{Q}_i^t - \bar{Q}_i^t\|_\infty = \mathcal{O}(1/\sqrt{H} + \|\tilde{r}_i^t - r_i^t\|_\infty)$. Besides the TD-learning, one can also deploy other model-free or model-based estimators depending on the sampling mechanisms, e.g., [22], [23].

c) Truncated Policy Gradient Estimation and Policy Update (lines 6-7): At the final stage, every agent i exchanges their estimation \tilde{Q}_i^t with the neighborhood \mathcal{N}_i^κ and evaluates the truncated policy gradient (16) through (24). The new policy is obtained by performing a policy gradient ascent with the estimated gradient \tilde{g}_i^t .

Remark 1. In contrast to a major line of MARL research, e.g., [12], [24], full observability is not required for executing Algorithm 1, i.e., the agents do not need have access to the global information, including the global state and action. Instead, for the specified communication radius κ , each agent i needs to communicate with its neighborhood \mathcal{N}_i^κ to estimate its local shadow Q-function and truncated policy gradient.

IV. CONVERGENCE ANALYSIS

In this section, we analyze the convergence behavior of Algorithm 1. We first summarize the additional technical assumptions required, among which some have appeared in the previous section.

Assumption 3. Let Λ be the set of all possible occupancy measures λ . The utility function $f(\cdot)$ satisfies: **(I)** $\exists M_f > 0$ such that $\|\nabla_{\lambda_i} f_i(\lambda_i)\|_\infty \leq M_f$, $\forall i \in \mathcal{N}$ and $\lambda \in \Lambda$. **(II)** $\exists L_\lambda$ such that $\|\nabla_{\lambda_i} f_i(\lambda_i) - \nabla_{\lambda_i} f_i(\lambda'_i)\|_\infty \leq L_\lambda \|\lambda_i - \lambda'_i\|$, $\forall i \in \mathcal{N}$ and $\lambda, \lambda' \in \Lambda$.

Assumption 4. The parameterized policy π_θ and the associated occupancy measure λ^{π_θ} satisfy: **(I)** $\exists M_\psi > 0$ such that the score function $\|\psi_{\theta_i}(a_i | s)\| \leq M_\psi$, $\forall i \in \mathcal{N}$, $(s, a) \in \mathcal{S} \times \mathcal{A}$, $\theta \in \Theta$. **(II)** $\exists L_\theta > 0$ such that the utility function $F(\theta) = f(\lambda^{\pi_\theta})$ is L_θ smooth with respect to θ .

Besides the bounded gradient and the bounded score function assumptions, we additionally assume that the utility

function $f_i(\lambda^{\pi_\theta})$ is smooth with respect to both the occupancy measure λ and the policy θ . These assumptions are standard in the literature of reinforcement learning with general utilities [3], [12], [25], [26].

As discussed in Section III, we do not specify the estimator for the truncated Q-functions. Instead, we assume that an oracle is used, which produces a bounded-error approximation to the true function. Let $\widehat{Q}_{r_i}^{\pi_\theta}(\cdot, \cdot) \in \mathbb{R}^{|\mathcal{S}_{\mathcal{N}_i^\kappa}| \times |\mathcal{A}_{\mathcal{N}_i^\kappa}|}$ be the κ -truncated local Q-function under reward $r_i \in \mathbb{R}^{|\mathcal{S}_i| \times |\mathcal{A}_i|}$ for agent i .

Assumption 5. For every $i \in \mathcal{N}$ and $\theta \in \Theta$, an approximation $\widetilde{Q}_{r_i}^{\pi_\theta}(\cdot, \cdot)$ can be computed for $\widehat{Q}_{r_i}^{\pi_\theta}(\cdot, \cdot)$ such that

$$\sup_{s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}} |\widetilde{Q}_{r_i}^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa}) - \widehat{Q}_{r_i}^{\pi_\theta}(s_{\mathcal{N}_i^\kappa}, a_{\mathcal{N}_i^\kappa})| \leq \epsilon_0 \|r_i\|_\infty, \quad (27)$$

where $\epsilon_0 > 0$ is the approximation error.

Under Assumption 5, we have that the estimator \widetilde{Q}_i^t in line 5 of Algorithm 1 satisfies $\|\widetilde{Q}_i^t - \widehat{Q}_{r_i}^{\pi_{\theta^t}}\|_\infty \leq \epsilon_0 \|\widetilde{r}_i^t\|_\infty$. This can be achieved, for example, with $\mathcal{O}(1/(\epsilon_0)^2)$ samples by the TD-learning procedure (26).

Before analyzing the convergence of Algorithm 1, we first present a few auxiliary results, which evaluate the estimators $\widetilde{\lambda}_i^t$, \widetilde{r}_i^t , \widetilde{Q}_i^t , and \widetilde{g}_i^t .

Proposition 2. Let $\delta_0 \in (0, 1/(2n))$ be the failure probability. Under Assumptions 3-5, it holds for every period $t \geq 0$ that **(I)** for each agent $i \in \mathcal{N}$, with probability $1 - \delta_0$

$$\|\widetilde{\lambda}_i^t - \lambda_i^{\pi_{\theta^t}}\| \leq \epsilon_1(\delta_0), \quad \|\widetilde{r}_i^t - r_i^t\|_\infty \leq L_\lambda \epsilon_1(\delta_0). \quad (28)$$

(II) with probability $1 - n\delta_0$

$$\|\widetilde{Q}_i^t - \widehat{Q}_i^{\pi_{\theta^t}}\|_\infty \leq \epsilon_0 M_f + \frac{L_\lambda \epsilon_1(\delta_0)}{1 - \gamma}, \quad \forall i \in \mathcal{N}. \quad (29)$$

(III) with probability $1 - 2n\delta_0$

$$\|\widetilde{g}_i^t - \widehat{g}_i(\pi_{\theta^t})\| \leq \epsilon_{2,i}(\delta_0), \quad \forall i \in \mathcal{N}, \quad (30)$$

where

$$\epsilon_1(\delta_0) = \sqrt{\frac{4 + 2\gamma^{2H}B - 16 \log \delta_0}{(1 - \gamma)^2 B}}, \quad (31a)$$

$$\epsilon_{2,i}(\delta_0) = \frac{N_i^\kappa}{n} \mathcal{O}\left(\epsilon_0 + \sqrt{\frac{\log(1/\delta_0)}{B}} + \gamma^H\right). \quad (31b)$$

Proof. We refer the reader to [12, Appendix D.1] for the proof of part **(I)**. For part **(II)**, we first recall that \widetilde{Q}_i^t is a sample-based estimation for the truncated local Q-function $\widehat{Q}_{r_i}^{\pi_{\theta^t}}$. By combining the error bound (28) with Assumptions 3 and 5, we obtain that with probability $1 - \delta_0$

$$\begin{aligned} \|\widetilde{Q}_i^t - \widehat{Q}_i^{\pi_{\theta^t}}\|_\infty &\leq \|\widetilde{Q}_i^t - \widehat{Q}_{r_i}^{\pi_{\theta^t}}\|_\infty + \|\widehat{Q}_{r_i}^{\pi_{\theta^t}} - \widehat{Q}_i^{\pi_{\theta^t}}\|_\infty \\ &\leq \epsilon_0 \|\widetilde{r}_i^t\|_\infty + \frac{\|\widetilde{r}_i^t - r_i^t\|_\infty}{1 - \gamma} \\ &\leq \epsilon_0 M_f + \frac{L_\lambda \epsilon_1(\delta_0)}{1 - \gamma}. \end{aligned} \quad (32)$$

By applying the union bound, we have that with probability $1 - n\delta_0$, the bound (32) holds for all agents $i \in \mathcal{N}$.

For part **(III)**, let \mathcal{F}_t denote the σ -algebra generated by all the trajectories in \mathcal{B}_t sampled at the t -th iteration and let

$$\widetilde{g}_i^t := \frac{1}{B} \sum_{\tau \in \mathcal{B}_t} \left[\sum_{k=0}^{H-1} \gamma^k \widehat{\psi}_{\theta^t}(a_i^k | s_{\mathcal{N}_i^\kappa}^k) \frac{1}{n_{j \in \mathcal{N}_i^\kappa}} \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_i^{\pi_{\theta^t}}(s_{\mathcal{N}_j^\kappa}^k, a_{\mathcal{N}_j^\kappa}^k) \right], \quad (33)$$

which differs from \widehat{g}_i^t only in the Q-function term. Next, we derive the bound (30) through the decomposition

$$\begin{aligned} \widetilde{g}_i^t - \widehat{g}_i(\pi_{\theta^t}) &= (\widetilde{g}_i^t - \widehat{g}_i^t) + (\widehat{g}_i^t - \mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t]) \\ &\quad + (\mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t] - \widehat{g}_i(\pi_{\theta^t})). \end{aligned} \quad (34)$$

For the first difference, it holds from part **(II)** and Assumption 4 that with probability $1 - n\delta_0$.

$$\begin{aligned} \|\widetilde{g}_i^t - \widehat{g}_i^t\|^2 &\leq \left[\frac{1}{1 - \gamma} \cdot M_\psi \cdot \frac{|\mathcal{N}_i^\kappa|}{n} \right]^2 \left(\epsilon_0 M_f + \frac{L_\lambda \epsilon_1(\delta_0)}{1 - \gamma} \right)^2 \\ &= \frac{|\mathcal{N}_i^\kappa|^2 M_\psi^2}{n^2 (1 - \gamma)^2} \left(\epsilon_0 M_f + \frac{L_\lambda \epsilon_1(\delta_0)}{1 - \gamma} \right)^2 =: C_{1,i}, \end{aligned} \quad (35)$$

Then, we bound the second term in (34). For a trajectory τ and $k_1, k_2 \geq 0$, we define that

$$G_i^t(\tau_{k_1}^{k_2}) := \sum_{k=k_1}^{k_2} \gamma^k \widehat{\psi}_{\theta^t}(a_i^k | s_{\mathcal{N}_i^\kappa}^k) \cdot \frac{1}{n_{j \in \mathcal{N}_i^\kappa}} \sum_{j \in \mathcal{N}_i^\kappa} \widehat{Q}_i^{\pi_{\theta^t}}(s_{\mathcal{N}_j^\kappa}^k, a_{\mathcal{N}_j^\kappa}^k). \quad (36)$$

It is clear from definition that $\widehat{g}_i^t = 1/B \cdot \sum_{\tau \in \mathcal{B}_t} G_i^t(\tau_0^{H-1})$. By Assumptions 3 and 4, it holds that

$$\mathbb{E}[\|G_i^t(\tau_0^{H-1})\|^2 | \mathcal{F}_t] \leq \frac{|\mathcal{N}_i^\kappa|^2 M_f^2 M_\psi^2}{n^2 (1 - \gamma)^4} \quad (37)$$

Thus, by [27, Lemma 18], we have that with probability $1 - \delta_0$

$$\|\widehat{g}_i^t - \mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t]\|^2 \leq \frac{(2 - 8 \log \delta_0) |\mathcal{N}_i^\kappa|^2 M_f^2 M_\psi^2}{n^2 (1 - \gamma)^4 B} =: C_{2,i}. \quad (38)$$

Finally, to bound the third term in (34), we derive that

$$\begin{aligned} &\|\mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t] - \widehat{g}_i(\pi_{\theta^t})\|^2 \\ &= \|\mathbb{E}[G_i^t(\tau_0^{H-1}) | \pi_{\theta^t}, \xi] - \widehat{g}_i(\pi_{\theta^t})\|^2 \\ &= \|\mathbb{E}[G_i^t(\tau_0^\infty) | \pi_{\theta^t}, \xi] - \widehat{g}_i(\pi_{\theta^t}) - \mathbb{E}[G_i^t(\tau_H^\infty) | \pi_{\theta^t}, \xi]\|^2 \\ &= \|\mathbb{E}[G_i^t(\tau_H^\infty) | \pi_{\theta^t}, \xi]\|^2 \\ &\leq \frac{\gamma^{2H} |\mathcal{N}_i^\kappa|^2 M_\psi^2 M_f^2}{n^2 (1 - \gamma)^4} =: C_{3,i}. \end{aligned} \quad (39)$$

where we use the fact that $G_i^t(\tau_0^\infty)$ is an unbiased estimator for $\widehat{g}_i(\pi_{\theta^t})$ in the third equality. The inequality follows from Assumptions 3 and 4.

Putting (34), (35), (38), (39) together, we have that

$$\begin{aligned} \|\widetilde{g}_i^t - \widehat{g}_i(\pi_{\theta^t})\|^2 &\leq 3 \left[\|\widetilde{g}_i^t - \widehat{g}_i^t\|^2 + \|\widehat{g}_i^t - \mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t]\|^2 \right. \\ &\quad \left. + \|\mathbb{E}[\widehat{g}_i^t | \mathcal{F}_t] - \widehat{g}_i(\pi_{\theta^t})\|^2 \right] \\ &\leq 3(C_{1,i} + C_{2,i} + C_{3,i}) \\ &= \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \mathcal{O}\left(\epsilon_0^2 + \epsilon_1(\delta_0)^2 + \frac{\log(1/\delta_0)}{B} + \gamma^{2H}\right) \\ &= \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \mathcal{O}\left(\epsilon_0^2 + \frac{\log(1/\delta_0)}{B} + \gamma^{2H}\right), \end{aligned} \quad (40)$$

where we use the definition of $\epsilon_1(\delta_0)$ in (31a). Finally, we note that, by the union bound, (38) holds for all agents $i \in \mathcal{N}$ with probability $1 - n\delta_0$. Since (35) holds with probability $1 - n\delta_0$ and (39) is deterministic, we conclude that, with probability $1 - 2n\delta_0$, the bound (40) holds for all agents. The proof is completed by taking $\epsilon_{2,i}(\delta_0) := \sqrt{3(C_{1,i} + C_{2,i} + C_{3,i})}$. \square

Proposition 2 evaluates the accuracy of the estimation for the truncated policy gradient. Together with Proposition 1, this provides a probabilistic upper bound for the gradient estimation error $\|\tilde{g}_i^t - \nabla_{\theta_i} F(\theta^t)\|$, which we will use to prove the convergence of Algorithm 1 in the following theorem.

Theorem 1. *Suppose that Assumptions 1-5 hold and the step-sizes satisfy $\eta_\theta^t \leq 1/(4L_\theta)$, $\forall t \geq 0$. For every $T > 0$, let $\delta_0 = \delta/(2nT)$, where $\delta \in (0, 1)$ is the failure probability. Then, with probability $1 - \delta$, it holds that*

$$\frac{\sum_{t=0}^{T-1} \eta_\theta^t \|\nabla_{\theta} F(\theta^t)\|^2}{\sum_{t=0}^{T-1} \eta_\theta^t} \leq \frac{4(F(\theta^T) - F(\theta^0))}{\sum_{t=0}^{T-1} \eta_\theta^t} + 3\Delta(\delta_0), \quad (41)$$

where

$$\Delta(\delta_0) = \mathcal{O}(n\phi_2^{2\kappa}) + \sum_{i \in \mathcal{N}} \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \mathcal{O}\left(\epsilon_0^2 + \frac{\log(1/\delta_0)}{B} + \gamma^{2H} + \phi_1^{2\kappa}\right). \quad (42)$$

Proof. By the smoothness of $F(\theta)$ (Assumption 4), when the step-size satisfies $\eta_\theta^t \leq 1/(4L_\theta)$, the policy update (25) implies

$$\begin{aligned} & F(\theta^{t+1}) - F(\theta^t) \\ & \geq \sum_{i \in \mathcal{N}} \left[\langle \nabla_{\theta_i} F(\theta^t), \eta_\theta^t \tilde{g}_i^t \rangle - \frac{L_\theta}{2} \|\eta_\theta^t \tilde{g}_i^t\|^2 \right] \\ & = \sum_{i \in \mathcal{N}} \left[\eta_\theta^t \langle \nabla_{\theta_i} F(\theta^t), \nabla_{\theta_i} F(\theta^t) - (\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t) \rangle \right. \\ & \quad \left. - \frac{L_\theta}{2} (\eta_\theta^t)^2 \|\nabla_{\theta_i} F(\theta^t) - (\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t)\|^2 \right] \\ & \geq \sum_{i \in \mathcal{N}} \left[\eta_\theta^t \|\nabla_{\theta_i} F(\theta^t)\|^2 - \frac{\eta_\theta^t}{2} \left(\|\nabla_{\theta_i} F(\theta^t)\|^2 + \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2 \right) \right. \\ & \quad \left. - L_\theta (\eta_\theta^t)^2 \left(\|\nabla_{\theta_i} F(\theta^t)\|^2 + \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2 \right) \right] \\ & = \sum_{i \in \mathcal{N}} \left[\left(\frac{\eta_\theta^t}{2} - L_\theta (\eta_\theta^t)^2 \right) \|\nabla_{\theta_i} F(\theta^t)\|^2 \right. \\ & \quad \left. - \left(\frac{\eta_\theta^t}{2} + L_\theta (\eta_\theta^t)^2 \right) \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2 \right] \\ & \geq \frac{\eta_\theta^t}{4} \|\nabla_{\theta} F(\theta^t)\|^2 - \frac{3\eta_\theta^t}{4} \sum_{i \in \mathcal{N}} \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2, \end{aligned} \quad (43)$$

where we use the basic inequality $2\langle a, b \rangle \leq \|a + b\|^2/2 \leq \|a\|^2 + \|b\|^2$ in the second inequality and use the condition $\eta_\theta^t \leq 1/(4L_\theta)$ in the last inequality. The ascent property in (43) further implies that

$$\eta_\theta^t \|\nabla_{\theta} F(\theta^t)\|^2 \leq 4(F(\theta^{t+1}) - F(\theta^t)) + 3\eta_\theta^t \sum_{i \in \mathcal{N}} \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2. \quad (44)$$

By Propositions 1 and 2, with probability $1 - \delta_0$, it holds that

$$\begin{aligned} & \sum_{i \in \mathcal{N}} \|\nabla_{\theta_i} F(\theta^t) - \tilde{g}_i^t\|^2 \\ & \leq \sum_{i \in \mathcal{N}} 2 \left(\|\nabla_{\theta_i} F(\theta^t) - \widehat{g}_i(\pi_\theta)\|^2 + \|\widehat{g}_i(\pi_{\theta^t}) - \tilde{g}_i^t\|^2 \right) \\ & = 2 \sum_{i \in \mathcal{N}} \left[\left(\frac{c_1 \phi_1^\kappa |\mathcal{N}_i^\kappa| M_f}{n(1-\gamma)^2} + \frac{c_2 \phi_2^\kappa M_\psi}{1-\gamma} \right)^2 + (\epsilon_{2,i}(\delta_0))^2 \right] \\ & =: \Delta(\delta_0). \end{aligned} \quad (45)$$

The relation (42) follows directly from the definition of $\epsilon_{2,i}$ in Proposition 2, Applying the union bound again, we have that (45) holds for all $t = 0, 1, \dots, T-1$ with probability $1 - \delta$, where $\delta = (2nT)\delta_0$. Thus, by substituting (45) into (44) and summing over $t = 0, 1, \dots, T-1$, we conclude that with probability $1 - \delta$

$$\begin{aligned} & \frac{\sum_{t=0}^{T-1} \eta_\theta^t \|\nabla_{\theta} F(\theta^t)\|^2}{\sum_{t=0}^{T-1} \eta_\theta^t} \\ & \leq \frac{\sum_{t=0}^{T-1} 4(F(\theta^{t+1}) - F(\theta^t))}{\sum_{t=0}^{T-1} \eta_\theta^t} + \frac{\sum_{t=0}^{T-1} 3\eta_\theta^t \Delta(\delta_0)}{\sum_{t=0}^{T-1} \eta_\theta^t} \\ & = \frac{4(F(\theta^T) - F(\theta^0))}{\sum_{t=0}^{T-1} \eta_\theta^t} + 3\Delta(\delta_0), \end{aligned} \quad (46)$$

which completes the proof. \square

Under constant step-sizes $\eta_\theta^t \equiv \eta_\theta$, the bound (41) becomes

$$\frac{1}{T} \sum_{t=0}^{T-1} \|\nabla_{\theta} F(\theta^t)\|^2 \leq \frac{4(F(\theta^T) - F(\theta^0))}{\eta_\theta T} + 3\Delta(\delta_0), \quad (47)$$

which implies an $\mathcal{O}(1/T)$ iteration complexity with the approximation error $3\Delta(\delta_0)$. As shown in (42), the constant $\Delta(\delta_0)$ will be small when the rate of spatial correlation decay is fast, the computational error ϵ_0 for Q-functions is small, and enough samples are used to estimate the local occupancy measure. Notably, when the size of κ -neighborhood $|\mathcal{N}_i^\kappa|$ is relatively small for all agents compared to the total number of agents n , the term $\sum_{i \in \mathcal{N}} |\mathcal{N}_i^\kappa|^2/n^2$ approaches $\mathcal{O}(1/n)$ and $\Delta(\delta_0) = \mathcal{O}(\phi_2^{2\kappa})$ approximately holds.

Suppose that an $\mathcal{O}(1/(\epsilon_0)^2)$ oracle is used for the truncated Q-function estimation (line 5 in Algorithm 1), i.e., the approximation (27) is achieved with $\mathcal{O}(1/(\epsilon_0)^2)$ samples. We analyze the sample complexity of Algorithm 1 to compute an ϵ -stationary point.

Theorem 2. *Suppose that Assumptions 1-5 hold and an $\mathcal{O}(1/(\epsilon_0)^2)$ oracle is used for the truncated Q-function estimation. For every $\epsilon > 0$ and $\delta \in (0, 1)$, let $T = \mathcal{O}(\epsilon^{-1})$, $\eta_\theta^t \equiv 1/(4L_\theta)$, $\epsilon_0 = \sqrt{\epsilon}$, $\delta_0 = \delta/(2nT)$, batch size $B = \mathcal{O}(\log(1/\delta_0)\epsilon^{-1})$, episode length $H = \mathcal{O}(\log(1/\epsilon))$. Then, with probability $1 - \delta$, it holds that*

$$\frac{1}{T} \sum_{t=0}^{T-1} \|\nabla_{\theta} F(\theta^t)\|^2 = \mathcal{O}\left(\epsilon + n\phi_2^{2\kappa} + \sum_{i \in \mathcal{N}} \frac{|\mathcal{N}_i^\kappa|^2}{n^2} \phi_1^{2\kappa}\right). \quad (48)$$

The total number of samples required is $\tilde{\mathcal{O}}(\epsilon^{-2})$.

Proof. The ϵ -stationarity (48) follows directly from (41) and (42) in Theorem 1. In every iteration, $B \times H = \tilde{\mathcal{O}}(\epsilon^{-1})$ samples

are used to estimate the occupancy measure and compute the empirical shadow reward, (perhaps another) $\mathcal{O}(1/\epsilon_0^2) = \mathcal{O}(\epsilon^{-1})$ samples are used to estimate the truncated Q-function. Since there are $T = \mathcal{O}(\epsilon^{-1})$ iterations, the total number of samples used is $\tilde{\mathcal{O}}(\epsilon^{-2})$. This completes the proof. \square

As discussed in Section III, the TD-learning procedure (26) is an $\mathcal{O}(1/(\epsilon_0)^2)$ oracle for the truncated Q-function estimation. Below, we provide two further remarks.

Remark 2 (Global Optimality). *Suppose that the utility function $f(\lambda)$ is concave in λ , which generalizes the linear objective for standard RL. If the policy parameterization satisfies [25, Assumption 5.11], then problem (5) does not have spurious local solutions. Thus, the error bound (41) implies convergence to global optimality.*

Remark 3. *The communication radius κ plays an important role in both Theorems 1 and 2. As κ increases, the terms $\phi_1^{2\kappa}$ and $\phi_2^{2\kappa}$ decrease, yet the size of the κ -neighborhood $|\mathcal{N}_i^\kappa|$ increases, making the constant $\sum_{i \in \mathcal{N}} |\mathcal{N}_i^\kappa|^2 / n^2$ increase. Also, the increase of $|\mathcal{N}_i^\kappa|$ will amplify the communication cost and make the estimation of truncated Q-functions less efficient. Thus, finding a good balance is important in determining κ .*

V. CONCLUSIONS

We study the scalable MARL with general utilities defined as nonlinear functions of the team’s long-term state-action occupancy measure. In this paper, we propose a scalable decentralized policy gradient algorithm with shadow reward and localized policy. By exploiting the spatial correlation decay property of the network structure, the goal is to design a localized policy that is only dependent on states of each agent’s neighbors and its complexity does not depend on the entire state-action space size that often scales exponentially in the number of agents. Our algorithm has three steps: (1) shadow reward estimation, (2) truncated shadow Q-function estimation, and (3) truncated policy gradient estimation and policy update. Its convergence and sample complexity are rigorously established. Future work includes generalization to the safety-critical setting and considering information asymmetry.

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